

Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 EURE-00 ACDA-19 CIAE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03

SS-20 USIA-15 TRSE-00 SAJ-01 IO-14 OIC-04 AEC-11

OMB-01 EB-11 SAM-01 DRC-01 /163 W

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FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 5737

SECDEF WASHDC PRIORITY

INFO AMEMBASSY BONN

AMEMBASSY THE HAGUE

AMEMBASSY LONDON

AMEMBASSY VIENNA IMMEDIATE

USNMR SHAPE

USCINCEUR

S E C R E T USNATO 2707

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: WG ACTIONS ON DATA

VIENNA FOR USDEL MBFR

REF: A) STATE 100457

B) VIENNA 2977

C) VIENNA 4219

SUMMARY: MBFR WG ON MAY 15 AGREED TO FORWARD DATA

PACKAGE (COPIES CARRIED

BY MISSION OFFICER TO WASHINGTON MAY 14) TO CAPITALS FOR

CONSIDERATION UNDER COVER OF NEW AND SIMPLIFIED COVER NOTE.

COVER NOTE WILL ALSO BE COPIED TO AHG MILREP FOR INFORMATION,

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WITH FURTHER REQUEST THAT AHG IDENTIFY AND FURTHER DETAILS REQUIRED

(IF ANY) IN RESPONSE TO QUESTION C OF AHG REQUEST (REF B)

WG CHAIRMAN WILL REPORT ORALLY TO SPC ON MAY 17 AS TO ACTIONS

TAKEN, AND WG ITSELF WILL MEET MAY 21 TO ENDORSE DATA PACKAGE

(AND COVER NOTE) FOR TRANSMITTAL TO SPC. END SUMMARY.

1. AT MAY 15 WG MEETING U.S. REP PROPOSED THAT ALLIES AGREE TO FORWARD DATA PACKAGE TO CAPITALS FOR CONSIDERATION BEFORE BEING TURNED OVER TO SPC FOR RESOLUTION OF POLITICAL QUESTIONS. ALTHOUGH BELGIUM THOUGHT THIS MIGHT DELAY ACTION ON DATA, FRG ENDORSED U.S. APPROACH, BUT BELIEVED THAT ONLY FOUR NEW TOTALS (NATO, PACT, U.S. AND SOVIET) SHOULD BE RELEASED TO AHG. CHAIRMAN (SCENARIO PREARRANGED WITH U.S.) THEN SAID THAT AHG HAD ASKED NATO FOR NEW COUNTRY BREAKDOWNS, AND THAT SINCE IT ALREADY HELD PREVIOUS ONES, SHOULD LOGICALLY BE GIVEN REVISED FIGURES, U.S. REP STRESSED THAT FIGURES WOULD ONLY BE PROVIDED FOR INFORMATION, WITH SPECIFIC CAVEAT THAT THEY COULD NOT BE USED UNTIL ALLIES IN SPC HAD DISCUSSED POLITICAL IMPLICATIONS. CHAIRMAN THEN SAID SINCE REPOONSE TO QUESTION C WAS INCOMPLETE DUE TO LACK OF NATO AGREED INFORMATION, IT WOULD BE USEFUL FOR AHG TO REVIEW CURRENT DATA AND DETERMINE WHETHER ALLIES IN BRUSSELS NEEDED TO FILL OUT GAPS. AFTER FURTHER DISCUSSION FRG AGREED TO PASSING COUNTRY BREADKOWNS TO AHG FOR INFORMATION. RESULT IS THAT DATA PACKAGE IS NOW BEING TRANSMITTED TO CAPITALS FOR CONSIDERATION (SEE USNATO 2695) WITH COPY TO AHG MILREP AS REQUESTED IN PARA 5 OF REF A.

2. SINCE ALLIES HAD DATA TABLES IN FRONT OF THEM, AGREEMENT RAPIDLY REACHED TO SIMPLIFY COVER NOTE, SUCH THAT IT WOULD MERELY EXPLAIN TO SPC WHAT WAS AND WAS NOT INCLUDED. AT U.S. SUGGESTION, IMS AGREED TO DEVELOP SUMMARY TABLE RESPONDING DIRECTLY AHG REQUESTS IN QUESTIONS A AND B, THUS FACILITATING QUESTION OF WHETHER SUMMARY FIGURES OR DETAILED BREAKDOWNS SHOULD BE PUT FORWARD. SUMMARY TABLE WILL NOW BECOME ANNEX A TO REPORT, WITH DATA PACKAGE HAND-CARRIED TO WASHINGTON BECOMING ANNEX B. DURING DISCUSSION, SEVERAL REPS OFFERED MINOR AMMENDMENTS TO

NEW ANNEX B. WE TRANSMITTED IN USNATO 2695 NEW COVER NOTE; ANNEX A AND AMENDMENTS TO ANNEX B.

3. DURING FURTHER DISCUSSION, U.S. REP STATED ALLIES SHOULD
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OPPOSE INCLUSION OF 7,000 DUTCH SHORT LEAVE PERSONNEL, AND DREW FULLY ON ARGUMENTS CONTAINED IN PARA 3 OF STATE 96902 AND PARA 11 OF VIENNA 4219. DUTCH RESPONDED THAT THE HAGUE INCLUDED THEM TO COINCIDE WITH THEIR DPQ REPORTING. THEY HAD FELT CONFIDENT IN DOING SO SINCE. THEY HAD UNDERSTOOD FROM BILATERAL DISCUSSIONS IN BONN THAT FRG WAS PLANNING TO INCLUDE STANDBY FORCES IN MBFR MANPOWERCOUNTS SOMETIME IN THE FUTURE. FRG DATA EXPERT (SCHIMIDTHAURER) REPLIED THAT HE WAS NOT AUTHORIZED TO MAKE ANY STATEMENT ON WHAT BONN WOULD DO IN MBFR IN LATER YEARS. IN ANY CASE, ARGUMENT WAS NOT GERMANE SINCE CURRENT LEVEL OF 341,000 DID NOT CONTAIN RESERVISTS, BELGIUM REP SUGGESTED THAT PROBLEM MIGHT DISAPPEAR IF ALLIES CHOSE NOT TO REVEAL DETAILS OF NATIONAL TOTALS TO PACT. U.S. REP REPLIED THAT ALLIES COULD

BE PLACED IN EXTREMELY DIFFICULT POSITION SHOULD SOVIETS, THROUGH USE OF THEIR OWN DATA, BE ABLE TO DEMONSTRATE THAT ALLIES HAD NOT ADHERED TO THE FORMULATION THEY THEMSELVES HAD PUT FORWARD AT APRIL 8 INFORMAL SESSION. ON DEFINITION OF GROUND MANPOWER.

4. DUTCH REP SAID HE WOULD REPORT U.S. VIEWS IN DETAIL TO THE HAGUE. HE STRESSED, HOWEVER, AND WG THEN AGREED, THAT SHORT LEAVE QUESTION WAS ONE FOR SUBSEQUENT SPC CONSIDERATION. IN LATER INFORMAL CONVERSATION, DUTCH REP ACKNOWLEDGED LOGIC OF U.S. VIEWS BUT FELT MINISTERIAL DECISION WOULD BE REQUIRED TO CHANGE DUTCH POSITION. AT PRESENT, THE HAUGE CONTINUES TO FEEL STRONGLY ABOUT INCLUSION OF SHORT LEAVE PERSONNEL, SINCE THEIR DELETION FROM DUTCH TOTAL WOULD HAVE EFFECT OF CONTRACTING THE TOTAL NUMBER OF DUTCH REDUCTIONS IN MBFR. DUTCH GOVERNMENT, HE CONCLUDED, WAS ANXIOUS TO OBTAIN A "SUBSTANTIAL REDUCTION" OF THEIR FORCES IN PHASE II.

5. UK REP, CHAIRMAN AND IMS INTELLIGENCE DIVISION REP EXPRESSED INTEREST IN HOLDING SPECIAL INTELLIGENCE CONFERENCE OR TRILATERAL (U.S., UK, FRG) MEETING TO DISCUSS UNRESOLVED DATA ISSUES RELATING TO WG AIR FORCES. WG AGREED, HOWEVER, THAT ANY SUCH ACTION SHOULD AWAIT AHG RESPONSE TO CURRENT DATA SUBMISSION.

6. WG AGREED TO REVIEW REACTIONS FROM CAPITALS TUESDAY, MAY 21 IN HOPES OF PUTTING CONSOLIDATED DATA REPORT TO SPC AT EARLIEST OPPORTUNITY. REQUEST WASHINGTON REACTIONS.

7. COMMENT: MISSION BELIEVES ACTIONS ON NATO AGREED DATA NOW
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APPROACHING COMPLETION AT WG LEVEL. ONLY ACTION WE HAVE BEEN UNABLE TO INSTIGATE THUS FAR IS WASHINGTON'S PROPOSAL (PER LAST SENTENCE IN PARA 2 OF STATE 098101) THAT AHG PROVIDE SPC WITH VIEWS ON THESE QUESTIONS. DURING WG MEETING, U.S. REP SUGGESTED THAT AHG COULD BE ASKED TO IDENTIFY KEY ISSUES ON DATA IN ORDER TO PROVIDE EARLY FOCUS TO SPC DISCUSSIONS. AS EXPECTED, BELGIAN REP STATED, AND OTHERS QUICKLY AGREED, THAT WG COULD NOT CONSTITUTIONALLY ASK SUCH QUESTIONS OF AHG. IN ORDER TO HASTEN ACTION, WE SEE THREE APPROACHES WHICH WOULD SURFACE QUESTIONS OF THE TYPE IDENTIFIED IN PARA 3 OF REF B:

A. MISSION COULD IDENTIFY SPECIFIC POLITICAL QUESTIONS RELATING TO DATA TO START OF SPC DISCUSSION OF POLITICAL IMPLICATIONS RELATING TO USE OF DATA.

B. U.S. DEL MBFR COULD ATTEMPT TO PUT FORWARD POLITICAL QUESTIONS AS A FURTHER COMMENTARY TO ANY RESPONSE AHG WISHES TO MAKE ON UNRESOLVED AIR MANPOWER ISSUES. IMS MESSAGE TO AHG MILREP (SEE USNATO 2691) PROVIDES HELPFUL PLATFORM FOR SUCH USE.

C. QUESTIONS COULD ARISE NATURALLY OUT OF SPC DISCUSSIONS AND THEN BE REFERRED TO AHG. LATTER APPROACH WOULD ALMOST CERTAINLY

STRETCH OUT DEBATE.

REQUEST WASHINGTON PREFERENCES LATEST BY MIDDLE OF WEEK OF MAY
20, INCLUDING SPECIFIC QUESTIONS TO BE RAISED. ALSO REQUEST
WASHINGTON PREFERENCES AS TO WHETHER SPECIAL INTELLIGENCE CONFERENCE
OR TRILATERAL APPROACH SHOULD BE USED FOR RESOLVING OUTSTANDING
AIR MANPOWER ISSUES.
END COMMENT

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